

30 October 1986

War Planning

AFIS OPERATION PLANNING PROCESS

This regulation prescribes the basic guidance and direction for all planning within AFIS. It assigns AFIS planning responsibilities, describes planning documents, and outlines procedures for the preparation and review of planning documents. It applies to all AFIS and AFSCA activities.

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1. AFIS Planning Guidance. AFR 28-3, USAF Operation Planning Process, describes the USAF operation planning system and outlines MAJCOM and SOA planning responsibilities. This regulation provides the basic guidance and establishes functional responsibilities for AFIS planning activities. AFIS planning activities must be consistent with the directions contained in AFR 28-3 and the USAF War and Mobilization Plan. In addition, the Air Force participates in the Joint Operations Planning System (JOPS) established for use in planning for joint military operations.

a. Changes to wartime commitment of AFIS resources must be coordinated with the AFIS Plans, Programs and Logistics Division (AFIS/XP).

b. Peacetime planning procedures should parallel the wartime planning process, where appropriate.

c. Contingency and wartime planning must be tested and evaluated once annually as a minimum to determine the adequacy of procedures and planning, e.g., through exercise participation in Command Post Exercises (CPXs) or Field Training Exercises (FTXs). (See AFISR 55-1.)

2. General Planning Responsibilities:

a. AFIS/XP is responsible for directing all command planning activities. In satisfying this responsibility, AFIS/XP is responsible for:

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Force planning process, JOPS, and specific functional planning.

(6) Participating in exercising the implementation of contingency and wartime readiness and mobility procedures.

3. Planning Documents. Most planning documents are referred to by specific titles to signify the type of plan. This section describes the plans developed and published by AFIS and outlines staff planning responsibilities for these plans.

*a. **Operation Plans.** The term Operation Plan (OPLAN) refers to any plan, except the Single Integrated Operations Plan (SIOP), for the conduct of military operations in a hostile environment. An OPLAN is prepared by or in support of the unified and specified commands in response to a requirement established by the Joint Chiefs of Staff (JCS). AFIS produces an AFIS War and Mobilization Plan instead of operation plans as agreed upon by all Unified & Specified Commands and Air Force in July 1984. (See paragraph 3h.)

b. **Concept Plans.** The term Concept Plan (CONPLAN) refers to an operation plan which is prepared in an abbreviated format. A CONPLAN contains sound operational and support concepts which can be readily expanded into an operations order (OPORD) should the need arise. A CONPLAN which ordinarily does not include annexes, does include:

(1) All normal elements of an OPLAN in summary form, except that descriptions of mission, situation, and concept of operations are fully developed.

(2) A summary of mobility or logistic requirements.

(3) Summaries of any existing major constraints concerning forces, movement, or logistic support which would significantly affect the execution of the plan.

*c. **Objective Plan.** The term Objective Plan refers to a type of plan which identifies future objectives and the operational capabilities required to meet these objectives. This plan is broad in nature, covers extended periods of time, and provides basic guidance upon which coordinated mid- and long-range planning is developed. The AFIS Objective Plan establishes mid-(5-year) and long-range (15-year) objectives upon which future planning and programming actions may be based. This plan is closely related to and based on the USAF Planning Guide, and USAF Long-Range Capability Objectives. The AFIS Objective Plan lists specific mission responsibilities and AFIS capability objectives by functional area.

d. **Survival, Recovery, and Reconstitution Plan (SRR).** The term refers to plans which provide guidance and concepts for improving force survival probability and enhancing recovery and reconstitution operations following an enemy attack as outlined in USAF SRR Plan 55. AFIS will prepare inputs to MAJCOM SRR plans when tasked.

Purpose is to ensure that field collection elements are responsive to currently validated national, DoD, and USAF intelligence information requirements.

(3) The JCS, DIA, and USAF periodically require commands and agencies with organic intelligence collection capabilities or organizations with unique intelligence collection and management responsibilities such as AFSAC to prepare the above listed plans. HQ AFSAC will prepare such intelligence plans as required.

j. Programming Plans (PPLAN). This plan is discussed in detail in AFISR 27-1.

4. Specific Planning Responsibilities:

a. APIS/XP is responsible for determining the requirement for OPLANS and CONPLANS and for specifying the responsibilities for the preparation and coordination of OPLANS, CONPLANS, the Objective Plan, SRR Plan and related planning documents. Specifically, APIS/XP will prepare or direct preparation of the following documents or portions thereof:

- (1) OPLANS. Coordinate with AFIS elements and supported MAJCOMS.
- (2) CONPLANS. Coordinate with other AFIS elements.
- (3) Objective Plan. Coordinate with AFIS elements.
 - (a) Introduction.
 - (b) Global Politico-Military Trends.
 - (c) Basic Consideration in the Development of Strategy and USAF Concepts.
 - (d) Desired Capabilities.
 - (e) Major Issues.
 - (f) References.
- (4) AFIS War and Mobilization Plan. Coordinate with other AFIS elements.

b. APIS/AC will, as required, prepare or ensure satisfaction of the following:

- (1) OPLANS. Annex E, Appendix 4, Comptroller.
- (2) Objective Plan. Provide input.

- (1) OPLANS. Annex C, Appendix 14, History Documentation.
- (2) Objective Plan. Provide input.
 - (a) Basic Considerations.
 - (b) Desired Capabilities.
 - (c) Major Issues.
 - (d) References.
- f. AFIS/IG will, as required, prepare the following:
 - (1) OPLANS. Annex N, Safety.
 - (2) Objective Plan. Provide input.
 - (a) Basic Considerations.
 - (b) Desired Capabilities.
 - (c) Major Issues.
 - (d) References.
- g. AFIS/INO will, as required, prepare the following:
 - (1) OPLANS. Annex B, Appendix 1, Intelligence.
 - (2) Objective Plan. Provide input.
 - (a) Basic Considerations.
 - (b) Desired Capabilities.
 - (c) Major Issues.
 - (d) References.
- h. AFIS/IND with assistance from AFIS/SI will, as required, prepare the following:
 - (1) OPLANS. Annex K, Systems Command and Control.
 - (2) Objective Plan.
 - (3) Coordinate with AFIS/INS whenever Sensitive Compartmented Information (SCI) is involved.

(2) OPLANS.

(a) Provide input to the basic plan, using reserve augmentation forces, for execution, administration and logistics.

(b) Coordinate with AFIS/DP, AFIS/MO, HQ APSAC, and when appropriate, ARPC/CRPO.

(3) Objective Plan. Provide input.

(a) Basic Considerations.

(b) Desired Capabilities.

(c) Major Issues.

(d) References.

1. AFIS/INU will, as required, prepare or ensure satisfaction of the following:

(1) OPLANS.

(a) Appendix 2, Annex E, Processing of Formerly Captured, Missing, or Detained US Personnel, and those who have successfully evaded in hostile territory.

(b) Review plans for applicable functional input.

(2) Objective Plan. Provide input.

(a) Basic Considerations.

(b) Desired Capabilities.

(c) Major Issues.

(d) References.

m. AFIS/INT will, as required, prepare or ensure satisfaction of the following:

(1) OPLANS. Annex B, Appendix 4, Targeting and Annex M, Mapping, Charting, and Geodesy (MC&G).

(2) Objective Plan. Provide input.

(a) Basic Considerations.

(b) Desired Capabilities.

c. All AFIS directorates, divisions, or individual offices, and HQ AFSAC will review and provide inputs for the AFIS CONPLAN - AFIS SUPPORT.

p. All AFIS directorates, divisions, or individual offices, and HQ AFSAC will provide inputs for FORSIZE, Wartime Manpower Planning Exercise (MANREQ), and JOPS Planning Process action, as required.

q. Other directorates, divisions, or individual offices will provide inputs to the planning process, as required.

5. Plans Review Procedures. According to AFR 28-3, Paragraph 2-6, AFIS is required to standardize procedures concerning subordinate planning efforts.

a. All plans supporting AFIS or other command plans will be coordinated with AFIS/XP during draft stages. Final draft of plans will be reviewed and approved by AFIS/XP prior to publication.

b. All functional inputs to other command or agency plans will be coordinated with AFIS/XP prior to submission to the plan OPR.

6. Plans, Formats, and Checklists.

a. OPLAN and CONPLAN formats, content guides, and planning checklists are provided in AFR 28-3, USAF Operation Planning Process.

b. Objective Plan format will follow guidance as prescribed in AFR 28-3, Chapter 5, USAF Operation Planning Process.

c. Programming Plan format is contained in AFISR 27-1, Programming Plans.

d. Intelligence Collection Plan format is provided in AFR 28-3. Format variations for Intelligence Capabilities and Intelligence Collection Plans are authorized in order to satisfy the needs of national, DOD, and USAF consumers of these documents.

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SUMMARY OF CHANGES

This revision refines functional roles and responsibilities in accordance with AFR 28-3, 30 Jun 86.